Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

Message Text

SECRET

PAGE 01 STATE 006768

67
ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

DRAFTED BY IO/UNP:POAKLEY:BAS
APPROVED BY P - JOSEPH J. SISCO
IO - SWLEWIS
NEA - AATHERTON
S/S-O - DLMACK
---------- 054060
O 112057Z JAN 76
FM SECSTATE WASHDC
TO USMISSION USUN NEW YORK IMMEDIATE
INFO AMEMBASSY LONDON IMMEDIATE

S E C R E T STATE 006768

NODIS

E.O. 11652: GDS

TAGS: PFOR, UN, UK

SUBJECT: CONSULTATIONS WITH BRITISH ON UNSC MIDDLE EAST DEBATE

1. BRITISH EMBASSY COUNSELOR MORETON CALLED ON SISCO SATURDAY MORNING, JANUARY 10, TO DISCUSS FORTHCOMING SECURITY COUNCIL DEBATE ON MIDDLE EAST. MORETON BEGAN BY RECALLING DECEMBER 13 KISSINGER/CALLAGHAN CONVERSATION IN LONDON AND BRITISH DESIRE TO KEEP IN CLOSE TOUCH WITH US ON SC DEBATE. LAST WEEK BRITISH HAD LEFT AN AIDE-MEMOIRE OUTLINING THEIR THINKING ON A POSSIBLE MODERATE RESOLUTION WHICH THEY HAD DISCUSSED INFORMALLY WITH THE ITALIANS AND FRENCH IN NEW YORK. THEY WANTED TO KNOW OUR REACTIONS TO THIS MODERATE PACKAGE. ALLON IS GOING ON TO LONDON MONDAY AND THEY WISH TO BE BROUGHT UP TO DATE BEFORE HE ARRIVES.

SECRET

SECRET

PAGE 02 STATE 006768

2. SISCO BEGAN BY COMMENTING THAT THERE HAD BEEN A LARGE

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

MEASURE OF UNDERSTANDING BETWEEN ALLON AND KISSINGER ON
US/ISRAELI POSITIONS BUT THAT
AN IDENTITY OF VIEWS HAD NOT BEEN ACHIEVED, IN SPITE
OF WHAT WAS SAID PUBLICLY.

3. SISCO SAID THE US DOES NOT BELIEVE THE SC CAN BE HELPFUL
TO THE PEACE PROCESS IN THE MIDDLE EAST, AND THAT THE US
DOES NOT WANT THE SC TO BE THE PRINCIPAL INSTRUMENTALITY
FOR THIS PROCESS, AS THE SYRIANS SEEM TO WISH. AT THE
OUTSET OF THE DEBATE WE ARE ASSUMING THAT A PROPOSAL ON
PLO PARTICIPATION WILL BE PUT TO THE MEMBERS IN
ESSENTIALLY SAME MANNER AS WAS DONE DURING DECEMBER DEBATE,
I.E., NEITHER UNDER RULE OF PROCEDURE 37 OR 39 BUT WITH
THE SAME EFFECT AS UNDER RULE 37, SO THAT PLO WOULD
PARTICIPATE AS IF IT WERE A MEMBER STATE. IN THIS CASE,
AMBASSADOR MOYNIHAN WILL INTERVENE AND CALL FOR A VOTE;
THE US WILL MAKE A STATEMENT, AND WILL VOTE NO RPT NO.
OUR OBJECTION WILL BE BASED ON CONSTITUTIONAL GROUNDS:
SEATING A NATIONAL LIBERATION MOVEMENT, AS PLO, AS IF IT
WERE A MEMBER STATE,WOULD OPEN PANDORA'S BOX TO UN-
FORTUNATE FUTURE POSSIBILITIES.

4. IN REGARD TO SUBSTANCE OF DEBATE, SISCO COMMENTED
THAT PLO APPEARS TO BE PUTTING PRESSURE ON SYRIA, AND
IT IS OUR JUDGMENT THAT WHAT WILL EMERGE FROM SYRIAN/PLO
NEGOTIATIONS WILL CONSTITUTE AN ATTEMPT TO ALTER THE GENEVA
FRAMEWORK AND WILL THEREFORE NOT BE ACCEPTABLE TO US. WHEN
ASKED BY MORETON IF US COULD ACCEPT MENTION OF PALESTINIAN
RIGHTS AND ENTITIES, SISCO SAID THAT
WE WOULD HAVE TO SEE THE RESOLUTION, BUT THAT WE WOULD
VOTE AGAINST MENTION OF PALESTINIAN RIGHTS AND ENTITIES.
MENTION OF NATIONAL IDENTITY WOULD BE EVEN WORSE FROM
OUR STANDPOINT.

5. SISCO ELABORATED FURTHER THAT THE US WILL MAKE ITS
JUDGMENT ON WHOL: RESOLUTION WHEN WE SEE IT AND THAT HE
COULD NOT DISCUSS SPECIFICS NOW. US ATTITUDE IS TO WAIT
AND SEE HOW MATTERS EVOLVE AND SEE WHAT IS PUT FORWARD
BY OTHERS. WE HAD CONSIDERED MERITS OF AN EARLY US
INITIATIVE TO SUBMIT A RESOLUTION, BUT HAD DECIDED
SECRET

SECRET

AGAINST IT. WE WILL KEEP IH CLOSE TOUCH WITH THE BRITISH
AS MATTERS DEVELOP AND CONSULT ON ANY SPECIFIC TEXT.

6. WHEN ASKED IF THERE WAS ANY HOPE THAT NO RESOLUTION
MIGHT EMERGE, SISCO POINTED OUT THAT WE WISH THIS COULD
BE THE CASE BUT HE PERSONALLY HAD NO HOPE THAT A WIDE-
RANGING DEBATE OF AN EXPECTED TWO-WEEK DURATION COULD
HAVE NO CONCRETE OUTCOME. IN REPLYING TO A QUESTION

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

OF WHAT WE HAD CONSIDERED FOR OUR OWN RESOLUTION, HE SAID
THAT IT WOULD HAVE BEEN A SIMPLE REAFFIRMATION OF 242
AND 338, A CALL FOR THE RESUMPTION OF GENEVA, AND WITH

NO REFERENCE TO THE PALESTINIANS, BUT WE HAD DECIDED
THAT THIS WOULD NOT GET THE REQUIRED SUPPORT.

7. PRINCIPLE OF US POSITION IS OPPOSITION TO ANY CHANGE
WHICH WOULD UNDERMINE 242 AND 338, AND THE ORIGINAL
PURPOSES OF THESE RESOLUTIONS. US BASIC STRATEGY IS TO
KEEP OUR POWDER DRY AT THE OUTSET. THIS IS AS FAR AS THE
US HAS GONE AND OUR APPROACH TO ANY RESOLUTION WILL RELY
HEAVILY ON THIS PRINCIPLE.

8. SISCO FURTHER POINTED OUT THAT THE US HAS NOT ENDORSED
THE ISRAELI CABINET POSITION AND THAT ISRAELIS ARE MUCH
MORE CAT:GORIC THAN US THAT EVERYTHING MUST BE VETOED. US
DOES NOT AGREE WITH ALLON'S POSITION IN STATEMENT AT THE
AIRPORT THAT THE PURPOSE OF HIS MISSION WAS TO CORRECT
THE MISTAKE WE MADE IN THE POSITION WE ADOPTED IN NOV SC
ROUND ON SC RES 381.

9. FINAL US POSITION WILL BE DETERMINED ON BASIS US
INTERESTS WITH THE CONSIDERATION THAT WE DON'T WANT ALL
DIPLOMATIC DOORS CLOSED AND US ROLE IN THE MIDDLE EAST
AMONG ALL PARTIES DESTROYED. BRITISH SHOULD KNOW THAT THE
IMPORTANT QUESTION FACING THE US IS WHETHER POLITICAL
CAPITAL SHOULD BE EXPENDED IN THE SC OR OUTSIDE. US
BELIEVES IT UNLIKELY THAT GAP IN THE SC CAN BE BRIDGED
SO THAT IF THERE IS A MEANS FOR FORWARD MOVEMENT IN
THE ME IT MUST BE FOUND OUTSIDE SC. OUR PROBLEM THUS IS
SECRET

SECRET

TO DETERMINE WHAT IMPACT OUR ROLE IN SC IS GOING TO
HAVE ON FUTURE ONGOING DIPLOMATIC EFFORTS.

10. WHEN ASKED IF US AGREED THAT NO CHANGE IN TERMS
OF REFERENCE FOR GENEVA SHOULD BE MADE, SISCO STATED
THAT OUR POSITION ON GENEVA PARTICIPATION WAS WELL
KNOWN. ANY CHANGE WOULD HAVE TO BE DISCUSSED IN GENEVA
OR BY PREP COM. HE RECALLED THAT GENEVA PARTICIPANTS
HAD AGREED THAT QUESTION OF ADDITIONAL PARTICIPANTS HAD
TO BE DECIDED BY GENEVA GROUP ITSELF. WE MAKE IMPORTANT
DISTINCTION BETWEEN SUPPORTING CHANGE IN GENEVA CONTEXT
OR IN SC CONTEXT. HE ADDED THAT WHAT MAY BE POSSIBLE
OUTSIDE SC IS NOT NECESSARILY POSSIBLE AS SC RES.

11. MORETON ASKED WHETHER HE THEN SHOULD CONCLUDE THAT

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

US HAD NO SPECIFIC ADVICE TO OFFER ON UK DRAFT. SISCO
REPLIED THAT HE COULD NOT GO BEYOND GENERAL PRINCIPLES
STATED ABOVE. US BELIEVED IT BEST FOR TIME BEING TO
WATCH HOW DEBATE EVOLVED. KISSINGER

SECRET

NNN

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLITICAL SETTLEMENT, DIPLOMATIC DISCUSSIONS, UNSC RESOLUTIONS, FOREIGN POLICY POSITION, CAT-C
Control Number: n/a
Copy: SINGLE
Draft Date: 11 JAN 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: greeneet
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976STATE006768
Document Source: CORE
Document Unique ID: 00
Drafter: POAKLEY:BAS
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: P840086-0262
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760168/aaaachye.tel
Line Count: 173
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN NODS
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: NODIS
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: NODIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: greeneet
Review Comment: n/a
Review Content Flags:
Review Date: 06 MAY 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <06 MAY 2004 by SmithRJ>; APPROVED <13 SEP 2004 by greeneet>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CONSULTATIONS WITH BRITISH ON USUN MIDDLE EAST DEBATE
TAGS: PFOR, PEPR, US, UK, XF, UN
To: USUN NEW YORK LONDON
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006